

### DEPARTMENT OF DEFENSE MEDICARE-ELIGIBLE RETIREE HEALTH CARE BOARD OF ACTUARIES

4800 MARK CENTER DRIVE, SUITE 03E25 ALEXANDRIA, VA 22350

October 24, 2024

#### MEMORANDUM FOR THE RECORD

**SUBJECT**: Minutes of the August 2, 2024, Meeting of the DoD Medicare-Eligible Retiree Health Care Board of Actuaries

These are the minutes of the August 2, 2024, meeting of the DoD Medicare-Eligible Retiree Health Care Board of Actuaries (Board). The Board advises on the actuarial valuation of the Medicare-Eligible Retiree Health Care Fund (MERHCF or Fund).

#### List of Attachments:

- 1 Meeting agenda
- 2 List of attendees
- 3 Meeting handouts
- 4 Meeting transcript

We have reviewed and agree with the meeting minutes. Responsibility for the accuracy of each attachment resides with the organization creating it.

David Osterndorf, Chairperson DoD Medicare-Eligible Retiree

Health Care Board of Actuaries

Inger M. Pettygrove

Designated Federal Officer

## MEDICARE-ELIGIBLE RETIREE HEALTH CARE BOARD OF ACTUARIES MEETING MINUTES

August 2, 2024 10:00 a.m. Virtual Meeting

#### HIGHLIGHTS/KEY BOARD DECISIONS

#### **Introduction:**

Transcript Page 5: Chairperson David Osterndorf opened the 2024 Board Meeting.
 Mr. Osterndorf outlined several agenda items and the objectives for the meeting.

#### Agenda Item 2: September 30, 2022, Actuarial Valuation Results

- Transcript Pages 5-6: OACT presented the MERHCF valuation history and gains/losses to the Fund. MERHCF per capita normal costs for FY 2025 are \$6,951 and \$2,523 for active duty and reserve, respectively. The actuarial liability as of September 30, 2022, was \$540.3 billion and the unfunded liability was \$195.7 billion. The Treasury payment for October 1, 2023, was \$9.6 billion.
- Transcript Page 7: In FY 2022, there was an experience gain of \$32.9 billion and an assumption loss of \$19.7 billion, leading to a total valuation gain of \$13.2 billion. The fund is expected to be fully funded before 2040. In FY 2023, there was an asset loss of \$0.4 billion.

#### Agenda Item 3: September 30, 2023, Actuarial Valuation Proposals

- Transcript Pages 9-10: Effective fund yield and balance for each fiscal year from 2018 to 2023 were presented. In FY 2023, there was a beginning balance of \$345.1 billion and an ending balance of \$369.6 billion. The annual effective yield was 4.5%.
- Transcript Pages 10-11: Active service member counts for FY 2022 and FY 2023 were presented, showing a decrease across the board compared to last year, mainly due to the services facing recruiting challenges. The decrease was somewhat offset by increased retention.
- Transcript Pages 11-13: Counts of retirees and survivors were presented for FY 2022 and FY 2023. Across the categories, there was a slight increase in the number of Medicare-eligible beneficiaries. OACT is expecting the force downsizing in the 1990s to result in a decrease in the non-Medicare-eligible population, but not in the near future.

- Transcript Pages 14-16: OACT presented the incurred outlays for FY 2022 and FY 2023. It was noted that there is a continuation of the prior trend post-COVID of spending moving from direct care (DC) to purchased care (PC). There was discussion of how the decreases in direct care inpatient costs could be attributable to the closing of inpatient services at a few MTFs. It was noted that FY 2023 DC results are using MHS Genesis data and include differences in workload calculation between the Composite Heath Care System and MHS Genesis.
- Transcript Pages 16-20: OACT proposed no change to the discount rate assumption of 4.50%, and no change in the ultimate medical trend rate of 4.75%. Like other boards such as Social Security, OPM, and CMS, OACT proposed to keep the assumptions the same for the next valuation. DFAS added that the current composition of assets is 60-70% in TIPS and 30-40% in longer term conventional bonds. They expressed concern with the impact that inflation will have on TIPS holdings.
- Transcript Pages 21-23: OACT presented the medical trend assumptions for DC, PC, and USFHP. Proposed trends reflect the most recent experience and show levels similar to pre-pandemic levels. OACT observed a higher demand for blockbuster drugs on the PC drug trends compared to the previous trend. It was noted that the GLP-1 inhibitor drugs are costly brand-name drugs. In general brand-name drugs contribute to a larger portion of the cost compared to generic despite representing a lower proportion of scripts.

As a result of emerging studies, adjustments may be made to medical trends to reflect better health as a result emerging of blockbuster drugs. This would be a reduction to inpatient and outpatient trends in future years.

• Transcript Pages 24-25: The first proposal is to use an additional year of mortality improvement. The second proposal is to include FY 2023 in the development of mortality rates, including an increase to the expected percentage of female retirees in the long term from 15% to 20%. The third proposal is an update to survivor death rates using a more recent experience period and incorporating Coast Guard experience. The fourth proposal is an update to active and reserve new entrant distributions by updating the experience period from FY 2015-FY 2019 to FY 2021-FY 2023. This update would reflect changes in the age distribution in new recruits. The fifth proposal is an update to include future mortality improvement past the valuation date and include related morbidity improvements to claims reflecting the fact that increased longevity is associated with improved health status of retirees.

OACT discussed assumptions related to administrative cost loads and decrement rates. The IP and OP admin load decreased from 1.5% to 1.4%, and the Retail Pharmacy and USFHP admin loads were unchanged.

- Transcript Pages 26-29: The average claims level was updated for FY 2023 experience, and no changes were proposed for valuation claims cost age grading. Morbidity adjustments included adjusting aging factors for all populations and adding age setback factors for the new entrant population.
- Transcript Pages 29-30: The Board approved OACT's proposed methods and assumptions for calculating the FY 2026 per capita normal costs, the September 30, 2023, unfunded liability (UFL), and the October 1, 2024, Treasury UFL amortization and normal cost payments.

#### MEDICARE-ELIGIBLE RETIREE HEALTH CARE BOARD OF ACTUARIES MEETING AGENDA

Friday August 2<sup>nd</sup>, 2024 10:00 AM – 1:00 PM EST Back-up Dial-in: (410) 874-6749 Conference ID: 313 896 114#

#### 1. Meeting Objective (Board)

Review and approve actuarial assumptions and methods needed for calculating\*:

- a. FY 2026 per capita full-time and part-time normal costs
- b. September 30, 2023 unfunded liability (UFL)
- c. October 1, 2024 Treasury UFL amortization and normal cost payments

#### 2. September 30, 2022 Actuarial Valuation Results

(Chelsea Chu, DoD Office of the Actuary)

#### 3. September 30, 2023 Actuarial Valuation Proposals

(Drew May, Phil Davis, Jonathan Wong, DoD Office of the Actuary)

<sup>\*</sup>Board approval required

#### MEDICARE-ELIGIBLE RETIREE HEALTH CARE BOARD OF ACTUARIES MEETING ATTENDEE LIST

#### August 2, 2024

	NAME	POSITION or OFFICE
1	Dave Osterndorf	Chairperson
2	Stuart Alden	Board Member
3	Jian Yu	Board Member
4	Pete Zouras	DoD Chief Actuary
5	Inger Pettygrove	DoD OACT
6	Chelsea Chu	DoD OACT
7	Phil Davis	DoD OACT
8	Drew May	DoD OACT
9	Qian Magee	DoD OACT
10	Jonathan Wong	DoD OACT
11	Ethan Field	DoD OACT
12	Austin Keib	DoD OACT
13	Paul Bley	General Counsel
14	Chris Borcik	CCA
15	Matt Schmidt	CBO
16	LaNita Cousin	USPHS
17	Alicia Litts	OUSD (C)
18	Edward Norton	DHA
19	Jonathan Poe	DFAS
20	Joel Sitrin	OSD OUSD P-R
21	Carolyn Carnakie	DHA
22	Daniel Lee	OUSD (C)
23	Mary Webb	DFAS
24	Tom Liuzzo	OSD OUSD P-R
25	Nancy Carpenter	DFAS
26	Jeff Goldstein	OMB
27	Joann Butler	NOAA
28	Chad Mouw	USCG
29	Danilo Mendoza	USCG
30	Lt Col Joshua Miller	OUSD (C)
31	Renea Whitmore	OUSD (C)
32	Grady Johnson	USCG

	33	Angelique Banks	USARMY
	34	Debra Wada	USFHP
Ī	35	Scott Porter	Milliman

#### MEDICARE-ELIGIBLE RETIREE HEALTH CARE BOARD OF ACTUARIES DOD OFFICE OF THE ACTUARY HANDOUT

#### AND

### DEFENSE FINANCE AND ACCOUNTING SERVICE HANDOUT

August 2, 2024

# Medicare-Eligible Retiree Health Care Board of Actuaries Meeting



Department of Defense Office of the Actuary August 2, 2024

#### Medicare-Eligible Retiree Health Care Fund (MERHCF) Valuation History

	Per-Capita Normal Costs					
Board Meeting	<u>for</u>	Full-time	Part-time			
Summer 2016	FY18	\$4,890	\$1,955			
Summer 2017	FY19	\$4,632	\$1,844			
Summer 2018	FY19R	\$4,471	\$1,760			
Summer 2018	FY20	\$4,621	\$1,847			
Summer 2019	FY21	\$4,911	\$1,952			
Summer 2020	FY22	\$5,506	\$2,138			
Summer 2021	FY23	\$5,795	\$2,279			
Summer 2022	FY24	\$6,405	\$2,553			
Summer 2023	FY25	\$6,951	\$2,523			
Summer 2024	FY26	?	?			

as of	Liabili <u>AL</u>	ty (\$B) <u>Fund</u>	<u>UFL</u>
9/30/15	\$427.3	\$232.8	\$194.4
9/30/16	\$409.4	\$239.3	\$170.1
	·	·	
9/30/17	\$406.4	\$250.2	\$156.2
	,		•
9/30/18	\$436.3	\$265.7	\$170.6
9/30/19	\$452.8	\$277.8	\$175.0
9/30/20	\$472.4	\$289.7	\$182.7
9/30/21	\$519.2	\$311.8	\$207.4
9/30/22	\$540.3	\$344.6	\$195.7
9/30/23	?	?	?

UFL Payr <u>on</u>	ment (\$B) <u>amount</u>
10/1/16	\$5.7
10/1/17	\$6.6
10/1/18	\$5.7
10/1/19	\$6.6
10/1/20	\$7.0
10/1/21	\$7.5
10/1/22	\$10.0
10/1/23	\$9.6
10/1/24	?

#### Valuation (Gains)/Losses (\$B)

Val Date		Experience			Assumpt	ions		Benefits	TOTAL
	asset*	<u>other</u>	total	trend	<u>admin</u>	<u>other</u>	total		
9/30/17	\$4.7	(\$6.8)	(\$2.2)	\$0.9	(\$0.5)	(\$1.0)	(\$0.6)	(\$14.1)	(\$16.9)
9/30/18	\$1.4	(\$5.9)	(\$4.4)	(\$4.5)	(\$0.2)	\$22.3	\$17.6	\$0.0	\$13.2
9/30/19	\$4.4	(\$6.1)	(\$1.7)	(\$21.8)	\$0.3	\$25.0	\$3.5	\$0.0	\$1.8
9/30/20	\$6.5	(\$22.4)	(\$15.9)	\$2.6	(\$0.3)	\$20.0	\$22.3	\$0.0	\$6.4
9/30/21	(\$3.1)	(\$9.9)	(\$13.1)	\$33.6	\$0.2	\$3.1	\$36.8	\$0.0	\$23.8
9/30/22	(\$12.1)	(\$20.8)	(\$32.9)	\$33.1	(\$1.1)	(\$12.4)	\$19.7	\$0.0	(\$13.2)
9/30/23	\$0.4								

<sup>\*</sup> Includes yield as well as budget lead time effect.

#### **Effective Yield During the Fiscal Year**

#### Medicare-Eligible Retiree Health Care Fund

(\$ in billions)

		Contributions Received			Benefit Payments			_	
Fiscal	Fund Balance Beginning	From Uniformed Services, for	From Treasury, for Unfunded	Investment				Fund Balance	e Effective
<u>Year</u>	<u>of Year</u>	Normal Costs	Accrued Liability	<u>Income</u>	<u>DC</u>	<u>PC</u>	<u>Total</u>	End of Year	Annual Yield
2018	\$250.8	\$8.4	\$6.6	\$10.7	\$2.2	\$7.9	\$10.1	\$266.4	4.1%
2019	\$266.4	\$7.8	\$5.7	\$9.1	\$2.3	\$8.1	\$10.5	\$278.5	3.3%
2020	\$278.5	\$8.1	\$6.6	\$7.7	\$2.4	\$8.2	\$10.6	\$290.3	2.7%
2021	\$290.3	\$8.6	\$7.0	\$17.4	\$2.6	\$8.6	\$11.2	\$312.1	5.8%
2022	\$312.1	\$9.6	\$7.5	\$27.1	\$2.4	\$8.8	\$11.2	\$345.1	8.4%
2023	\$345.1	\$10.0	\$10.0	\$16.0	\$2.5	\$9.1	\$11.6	\$369.6	4.5%

Note: Fund balances are book values.

Benefit payments are on a paid (not incurred) basis.

#### **Active Duty and Reservists**

			% Change
	0/00/00	0/00/00	from End of
DaD	<u>9/30/22</u>	9/30/23	FY22 to FY23
DoD Active Duty	1,393,696	1,363,540	-2.2%
Active Duty			
Reserve	675,807	669,174	-1.0%
Coast Guard			
Active Duty	39,471	38,820	-1.6%
Reserve	6,164	6,178	0.2%
PHS			
Active Duty	5,814	5,513	-5.2%
Reserve	64	96	50.0%
NOAA			
	334	224	0.0%
Active Duty		334	0.0%
Reserve	0	0	
TOTAL			
Active Duty	1,439,315	1,408,207	-2.2%
Reserve	681,971	675,352	-1.0%
1 16961 16	001,971	010,002	-1.070

Note: These are end of FY counts.

#### **Retirees and Survivors**

(all Uniformed Services)

			% Change
	0/00/00	0/00/00	from End of
Retirees	9/30/22	9/30/23	FY22 to FY23
Sponsors			
Non-Medicare-eligible	1,031,402	1,038,354	0.7%
Medicare-eligible	<u>1,211,196</u>	1,221,849	0.9%
Total	2,242,598	2,260,203	0.8%
Spouses			
Non-Medicare-eligible	909,228	912,667	0.4%
Medicare-eligible	<u>735,249</u>	<u>740,483</u>	<u>0.7%</u>
Total	1,644,477	1,653,150	0.5%
Others			
Non-Medicare-eligible	878,359	896,432	2.1%
Medicare-eligible	<u>13,339</u>	<u>13,331</u>	<u>-0.1%</u>
Total	891,698	909,763	2.0%
Survivors			
Spouses			
Non-Medicare-eligible	76,235	75,314	-1.2%
Medicare-eligible	<u>522,773</u>	<u>529,325</u>	<u>1.3%</u>
Total	599,008	604,639	0.9%
Others			
Non-Medicare-eligible	31,093	30,653	-1.4%
Medicare-eligible	<u>8,406</u>	<u>8,620</u>	<u>2.5%</u>
Total	39,499	39,273	-0.6%
Retirees and Survivors			
Non-Medicare-eligible	2,926,317	2,953,420	0.9%
Medicare-eligible	<u>2,490,963</u>	<u>2,513,608</u>	<u>0.9%</u>
Total	5,417,280	5,467,028	0.9%

#### **MERHCF Incurred Outlays**

Aggregate (\$ in millions) Purchased Care	FY 2022	FY 2023	% Change from FY22 to FY23
IP	\$818	\$851	4.0%
OP	\$3,210	\$3,375	5.1%
Rx	\$3,696	\$3,813	3.2%
<u>Other</u>	<u>\$135</u>	<u>\$132</u>	<u>-1.8%</u>
TOTAL	\$7,859	\$8,171	4.0%
Direct Care			
IP	\$599	\$375	-37.4%
OP	\$785	\$876	11.6%
<u>Rx</u>	<u>\$850</u>	\$894	<u>5.2%</u>
TOTAL	\$2,234	\$2,145	-4.0%
US Family Health Plan			
Capitation Rates	\$833	\$830	-0.3%
<u>Other</u>	\$3.7	<u>\$3.3</u>	<u>-9.4%</u>
TOTAL	\$837	\$834	-0.3%
Grand Total	\$10,930	\$11,150	2.0%
	FY 2022	FY 2023	% Change from FY22 to FY23
Per Capita	<u>1 1 2022</u>	1 1 2020	1122 31 120
Purchased Care	\$3,211	\$3,316	3.2%
Direct Care	<u>\$915</u>	\$873	<u>-4.6%</u>
TOTAL	\$4,126	\$4,188	1.5%
US Family Health Plan	\$18,622	\$19,028	2.2%

#### Notes:

- PC Retail Rx incurred amounts are net of incurred Rx rebates. Incurred Rx rebates in FY 2022 / FY 2023 were \$610m / \$747m.
- 2. Medicare is primary payer in most cases with PC IP and PC OP.
- TRICARE is primary payer in most cases with PC mail order Rx, DC (IP, OP, Rx) and USFHP.
- 4. Purchased care "other" includes: admin costs and certain claim adjustments or payments not already included in claims; some admin costs are included in the claims line.
- 5. Average USFHP capitation rate is influenced by various factors, including changes in plan (among six plans), demographic mix (age / gender), and utilization experience. In addition, Rx rebates are applied to experience period on a paid (not incurred) basis in the development of the USFHP rates.
- 6. Effective FY 2016, PC mail order Rx ingredient cost is the amount Defense Health Agency (DHA) pays to replenish inventory at the mail order warehouse.

## **MERHCF Valuation Key Economic Assumptions Ultimate Medical Trend and Discount Rate**

	September 30, 2022 Val	September 30, 2023 Val (Proposed)
	Coptombol 60, 2022 Val	(гторосоц)
Ultimate Medical Trend	4.75%	4.75%
Discount Rate	4.50%	4.50%
MERHCF Ultimate Medical Trend		
Real per capita gdp Inflation	1.50% 2.75%	1.50% 2.75%
Margin or excess medical cost growth	<u>0.50%</u>	<u>0.50%</u>
Total	4.75%	4.75%
MERHCF Discount Rate		
Real yield/Real interest	1.75%	1.75%
<u>CPI</u>	<u>2.75%</u>	<u>2.75%</u>
Total	4.50%	4.50%

#### **MERHCF Valuation Medical Trend Assumptions**

September 30, 2022 Val

September 30, 2023 Val (Proposed)\*

		DC PC						
From FY:	To FY:	IP	OP	Rx	IP	OP	Rx	USFHP
2022	2023	6.08%	5.05%	9.42%	9.44%	8.32%	9.01%	8.84%
2023	2024	4.52%	4.02%	8.75%	8.41%	7.96%	8.51%	8.20%
2024	2025	5.29%	4.52%	4.84%	5.57%	7.06%	4.42%	6.19%
2025	2026	5.55%	4.52%	4.83%	5.05%	6.26%	4.43%	5.60%
2026	2027	4.33%	5.89%	4.83%	4.33%	5.90%	4.45%	5.15%
2027	2028	4.50%	5.11%	4.83%	4.50%	5.12%	4.46%	4.82%
2028	2029	4.79%	5.44%	4.82%	4.79%	5.44%	4.47%	5.10%
2029	2030	4.46%	5.15%	4.82%	4.46%	5.16%	4.49%	4.83%
2030	2031	4.73%	5.18%	4.81%	4.73%	5.18%	4.50%	4.94%
2031	2032	4.72%	5.33%	4.81%	4.72%	5.33%	4.52%	5.02%
2032	2033	4.72%	5.29%	4.81%	4.72%	5.29%	4.53%	5.00%
2033	2034	4.72%	5.26%	4.80%	4.72%	5.26%	4.55%	4.99%
2034	2035	4.72%	5.22%	4.80%	4.72%	5.22%	4.56%	4.97%
2035	2036	4.73%	5.18%	4.79%	4.73%	5.19%	4.58%	4.95%
2036	2037	4.73%	5.15%	4.79%	4.73%	5.15%	4.59%	4.94%
2037	2038	4.73%	5.11%	4.79%	4.73%	5.11%	4.60%	4.92%
2038	2039	4.73%	5.08%	4.78%	4.73%	5.08%	4.62%	4.90%
2039	2040	4.73%	5.04%	4.78%	4.73%	5.04%	4.63%	4.89%
2040	2041	4.74%	5.00%	4.78%	4.74%	5.00%	4.65%	4.87%
2041	2042	4.74%	4.97%	4.77%	4.74%	4.97%	4.66%	4.85%
2042	2043	4.74%	4.93%	4.77%	4.74%	4.93%	4.68%	4.84%
2043	2044	4.74%	4.89%	4.77%	4.74%	4.90%	4.69%	4.82%
2044	2045	4.74%	4.86%	4.76%	4.74%	4.86%	4.71%	4.80%
2045	2046	4.75%	4.82%	4.76%	4.75%	4.82%	4.72%	4.78%
2046	2047	4.75%	4.79%	4.75%	4.75%	4.79%	4.74%	4.77%
2047	2048	4.75%	4.75%	4.75%	4.75%	4.75%	4.75%	4.75%
Ultimate		4.75%	4.75%	4.75%	4.75%	4.75%	4.75%	4.75%

			DC			PC		
From FY:	To FY:	IP	OP	Rx	IP	OP	Rx	USFHP
FIOIII FT:	10 F1.	IP	UP	ΚX	IP	UP	ΚX	
2023	2024	6.60%	6.08%	7.35%	6.60%	5.57%	9.81%	6.40%
2024	2025	4.03%	6.07%	5.42%	4.03%	6.07%	7.44%	5.45%
2025	2026	4.02%	6.05%	4.19%	4.02%	6.30%	5.62%	5.37%
2026	2027	4.00%	6.56%	4.22%	3.50%	6.56%	5.59%	5.33%
2027	2028	4.43%	4.00%	4.24%	4.43%	4.00%	5.55%	4.31%
2028	2029	4.68%	4.87%	4.27%	4.68%	4.87%	5.51%	4.86%
2029	2030	4.26%	5.01%	4.29%	4.26%	5.01%	5.47%	4.78%
2030	2031	4.48%	5.02%	4.32%	4.48%	5.03%	5.43%	4.86%
2031	2032	4.60%	5.11%	4.34%	4.60%	5.11%	5.40%	4.95%
2032	2033	4.41%	5.68%	4.36%	4.41%	5.69%	5.36%	5.18%
2033	2034	4.44%	5.63%	4.39%	4.44%	5.63%	5.32%	5.16%
2034	2035	4.46%	5.57%	4.41%	4.46%	5.57%	5.28%	5.14%
2035	2036	4.48%	5.51%	4.44%	4.48%	5.51%	5.24%	5.11%
2036	2037	4.50%	5.45%	4.46%	4.50%	5.45%	5.21%	5.08%
2037	2038	4.52%	5.39%	4.48%	4.52%	5.39%	5.17%	5.06%
2038	2039	4.54%	5.33%	4.51%	4.54%	5.34%	5.13%	5.03%
2039	2040	4.56%	5.28%	4.53%	4.56%	5.28%	5.09%	5.00%
2040	2041	4.58%	5.22%	4.56%	4.58%	5.22%	5.05%	4.98%
2041	2042	4.60%	5.16%	4.58%	4.60%	5.16%	5.02%	4.95%
2042	2043	4.62%	5.10%	4.60%	4.62%	5.10%	4.98%	4.92%
2043	2044	4.65%	5.04%	4.63%	4.65%	5.04%	4.94%	4.89%
2044	2045	4.67%	4.98%	4.65%	4.67%	4.98%	4.90%	4.86%
2045	2046	4.69%	4.93%	4.68%	4.69%	4.93%	4.86%	4.84%
2046	2047	4.71%	4.87%	4.70%	4.71%	4.87%	4.83%	4.81%
2047	2048	4.73%	4.81%	4.73%	4.73%	4.81%	4.79%	4.78%
Ultimate		4.75%	4.75%	4.75%	4.75%	4.75%	4.75%	4.75%

<sup>\*</sup>Above future medical trends may be adjusted to reflect better health due to emerging Rx

## **MERHCF Valuation Assumptions Decrements and Administrative Load**

	September 30, 2022 Val	September 30, 2023 Val (Proposed)
Decrements	Consistent w/Sept-21 Val, except:	Consistent w/Sept-22 Val, except:
	<ul> <li>(1) One more year of MI</li> <li>(2) Update MI Scale (based on MIL MI)</li> <li>(3) Updated Former Spouse Survivor Allocation and Spouse per Sponser Rates</li> <li>(4) Updated Reserve Rates</li> <li>(5) PACT Act</li> </ul>	<ul> <li>(1) One more year of MI</li> <li>(2) Update MI Scale (based on MIL MI)</li> <li>(3) Updated Survivor Death Rates</li> <li>(4) Updated New Entrant Distribution</li> <li>(5) Future Mortality and Morbidity Improvement</li> </ul>

#### **Admin Load**

IP & OP	1.50%	1.40%
Rx	1.70%	1.70%
USFHP	0.30%	0.30%

## MERHCF Valuation Assumptions Claim Costs Development

	September 30, 2022 Val	September 30, 2023 Val (Proposed)
Average Claims Level	FY 2022 experience	FY 2023 experience
Claims Age Grading		
Direct Care	Blend of FY 2015 - 2017 experience	Blend of FY 2015 - 2017 experience
Purchased Care	Blend of FY 2015 - 2017 experience (2017 for Rx)	Blend of FY 2015 - 2017 experience (2017 for Rx)
USFHP	Blend of FY 2015 - 2017 rates by gender	Blend of FY 2015 - 2017 rates by gender
Morbidity Adjustment	None	Remove aging factors from claims for all populations (use minimum of current assumption and average claim from age 66 to 80; use the average claims from 81 to 94)  Add 3-year age setback factors for the new entrant population (e.g., age 70 new entrant is treated as have the health status of a current age 67)



# Medicare-Eligible Retiree Health Care Fund Board of Actuaries Meeting

Defense Finance and Accounting Service

Jonathan Poe Enterprise Solutions and Standards (ESS) Financial Reporting August 2, 2024



#### **Agenda**



- Overview
- **Financial Data**
- Fund Status

#### **Overview**



#### Short Term Liquidity

- ✓ Invested approximately \$27B in October and \$3B in June (\$10.8B Services, \$9.6B Treasury contribution)
- ✓ Average to Maturity for the FY 24 investments is 25.3 years
- ✓ FY 2024 overnights/cash through May \$6B

#### Long Term Liquidity

- Updated investment mix and average to maturity
  - 60-70% TIPS, 30-40% nominal
  - 15 years or greater average to maturity





## Summary Financial Analysis Year Ended September 30

(In Billions)

	FY 2023	FY 2022	% Change
Service Contributions	\$10.0	\$9.6	4%
Unfunded Liability Contributions	\$10.0	\$7.5	33%
Interest Income	<u>\$16.0</u>	<u>\$27.1</u>	(41%)
Total Revenue	<u>\$36.0</u>	<u>\$44.2</u>	(19%)
Purchased Care	\$9.4	\$9.0	4%
Operations & Maintenance	\$1.9	\$1.8	6%
Military Personnel	<u>\$0.6</u>	<u>\$0.6</u>	0%
Total Expense	<u>\$11.9</u>	<u>\$11.4</u>	4%





## Interest Analysis Year Ended September 30

(In Billions)

#### Interest Income

	FY 2023	FY 2022	\$ Change
Interest RevenuePar	\$8.7	\$8.0	\$0.7
Interest RevenueInflation	\$8.8	\$21.0	(\$12.2)
Interest RevenueDiscount	\$0.7	\$0.3	\$0.4
Interest RevenuePremium	<u>(\$2.2)</u>	<u>(\$2.2)</u>	<u>\$0.0</u>
Total Interest	<u>\$16.0</u>	<u>\$27.1</u>	( <u>\$11.1)</u>



(in billions)

#### DoD Medicare-Eligible Retiree Health Care Fund

For the Year Ending September 30, 2023

	(111 511116116)
Assets	
Fund Balance with Treasury	\$0.2
Investments	
Overnight	\$9.8
Long term	
Par	\$250.3
Inflation purchased	\$19.9
Inflation earned	\$74.2
Premium outstanding	\$22.1
Discount outstanding	-\$9.9
Interest receivable	<u>\$2.9</u>
Total Long Term Investments	<u>\$359.5</u>
Total Investments	\$369.3
Other Assets	0.0
Accounts Receivable, Net	0.4
Total Assets	<u>\$369.9</u>
Liabilities	
Accounts Payable	
Government	\$0.0
Public	\$0.2
Total Accounts Payable	\$0.2
Federal Employee and Veteran	Ψ0.2
Benefits Payable	
Incurred but Not Reported	\$0.7
Actuarial Liability	\$806.8
Total Federal Employee and Veteran Benefits Payable	\$807.5
Total Liabilities	\$807.7
Net Position	
Cumulative Results of Operations	-\$437.8
·	<del></del>
Total Liabilities and Net Position	<u>\$369.9</u>



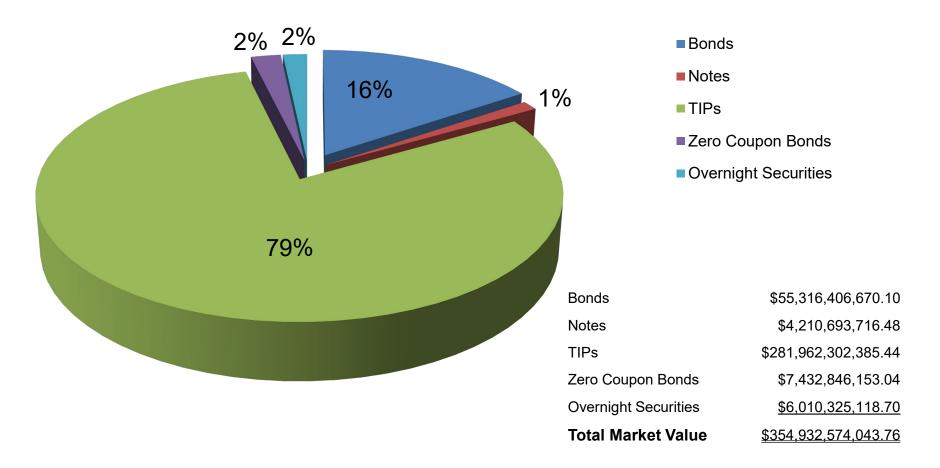


#### **Effective Fund Yields**

FY	Y	/ield
2014	3	.46%
2015	2	.02%
2016	2	.55%
2017	3	.21%
2018	4	.11%
2019	3	.33%
2020	2	.67%
2021	5	.79%
2022	8	.37%
2023	4	.46%



## Medicare-Eligible Retiree Health Care Portfolio As of May 31, 2024





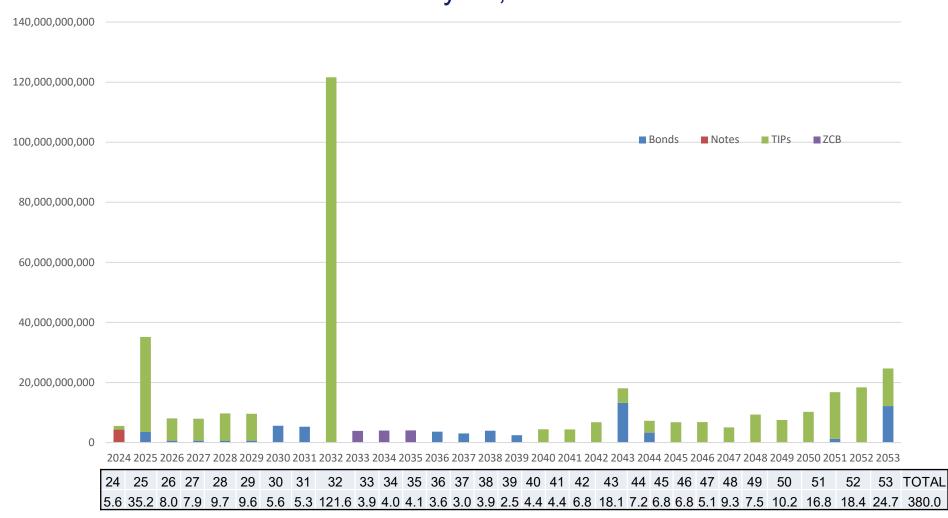
				va 5 1
<b>Security Description</b>	Shares Par	Inflation Compensation	Book Value	Market Value
INTEREST ZCB 08/15/33	3,884,000,000.00	0.00	3,271,748,011,92	2,538,349,670.72
INTEREST ZCB 08/15/34	3,980,000,000.00	0.00	3,277,773,047.82	2,477,508,130.40
INTEREST ZCB 08/15/35	4,078,000,000.00	0.00	3,283,161,192.84	2,416,988,351.92
ZCB Total	11,942,000,000.00	0.00	9,832,682,252,58	7,432,846,153.04
MK BOND 7.500% 11/15/2024	672,318,035.66	0.00	688,983,010.96	678,410,917.86
MK BOND 7.625% 02/15/2025	1,249,923,831.62	0.00	1,307,210,243.68	1,270,625,695.08
MK BOND 6.875% 08/15/2025	1,600,000,000.00	0.00	1,703,634,479.77	1,635,500,000.00
MK BOND 6.000% 02/15/2026	650,000,000.00	0.00	683,885,597.02	660,562,500.00
MK BOND 6.625% 02/15/2027	650,000,000.00	0.00	707,460,980.54	681,890,625.00
MK BOND 5.500% 08/15/2028	650,000,000.00	0.00	699,323,123.30	673,968,750.00
MK BOND 5.250% 11/15/2028	650,000,000.00	0.00	685,822,127.00	667,265,625.00
MK BOND 6.250% 05/15/2030	5,616,497,263.42	0.00	6,763,933,529.77	6,107,940,773.97
MK BOND 5.375% 02/15/2031	5,299,185,372.58	0.00	6,273,078,545.87	5,574,080,613.78
MK BOND 4.500% 02/15/2036	3,645,162,279.04	0.00	4,204,617,436.79	3,666,805,430.07
MK BOND 4.750% 02/15/2037	3,026,580,843.12	0.00	3,584,536,997.58	3,105,082,783.74
MK BOND 4.375% 02/15/2038	3,938,865,578.85	0.00	4,530,955,526.34	3,881,013,490.66
MK BOND 3.500% 02/15/2039	1,018,685,121.11	0.00	1,013,112,792.27	903,764,705.88
MK BOND 4.500% 08/15/2039	1,446,478,569.89	0.00	1,723,383,436.65	1,431,561,759.64
MK BOND 2.750% 11/15/2042	5,977,470,782.68	0.00	5,002,189,314.71	4,509,254,521.68
MK BOND 3.625% 08/15/2043	7,220,405,493.79	0.00	6,067,092,303.62	6,186,984,957.49
MK BOND 3.625% 02/15/2044	3,290,122,600.05	0.00	3,756,685,485.95	2,812,026,659.73
MK BOND 1.875% 02/15/2051	1,228,281,395.04	0.00	1,113,855,204.84	702,807,260.72
MK BOND 3.625% 02/15/2053	12,171,324,623.78	0.00	10,094,502,549.06	10,166,859,599.80
Bond Total	60,001,301,790.63	0.00	60,604,262,685.72	55,316,406,670.10
MK NOTE 0.375% 08/15/2024	1,044,534,642.79	0.00	1,034,808,038.78	1,034,089,296.36
MK NOTE 0.375% 09/15/2024	3,221,912,565.57	0.00	3,190,459,260.98	3,176,604,420.12
Note Total	4,266,447,208.36	0.00	4,225,267,299.76	4,210,693,716.48
				4



				Tca's He
		Inflation		
Security Description	Shares Par	Compensation	Book Value	Market Value
MK TIPS 0.125% 07/15/2024	979,763,500.00	308,733,276.49	1,288,915,636.62	1,286,483,500.27
MK TIPS 2.375% 01/15/2025	19,100,000,000.00	12,541,442,000.00	32,046,866,481.32	31,423,907,086.25
MK TIPS 2.000% 01/15/2026	4,700,000,000.00	2,694,557,000.00	7,425,953,811.13	7,306,746,635.63
MK TIPS 2.375% 01/15/2027	4,700,000,000.00	2,577,715,000.00	7,354,150,809.04	7,266,343,570.31
MK TIPS 3.625% 04/15/2028	4,700,000,000.00	4,374,149,000.00	9,439,034,087.06	9,516,513,763.75
MK TIPS 3.875% 04/15/2029	4,700,000,000.00	4,227,697,000.00	9,436,395,199.74	9,614,013,706.88
MK TIPS 3.375% 04/15/2032	69,126,395,000.00	52,484,215,403.75	129,403,758,855.73	132,099,525,551.07
MK TIPS 2.125% 02/15/2040	3,063,380,000.00	1,362,438,255.00	5,076,133,088.74	4,353,898,708.36
MK TIPS 2.125% 02/15/2041	3,081,100,000.00	1,312,363,734.00	5,066,762,214.66	4,322,069,948.32
MK TIPS 0.750% 02/15/2042	4,892,690,000.00	1,868,762,945.50	6,518,112,756.28	5,244,351,940.85
MK TIPS 0.625% 02/15/2043	3,573,900,000.00	1,280,206,719.00	4,430,329,936.19	3,620,860,230.70
MK TIPS 1.375% 02/15/2044	2,942,097,073.00	999,901,111.23	4,028,644,494.37	3,358,089,703.19
MK TIPS 0.750% 02/15/2045	5,111,111,859.92	1,666,631,355.29	7,107,826,385.20	5,036,710,426.80
MK TIPS 1.000% 02/15/2046	5,181,854,401.25	1,647,259,695.61	7,539,734,855.77	5,281,892,934.29
MK TIPS 0.875% 02/15/2047	3,909,670,585.94	1,147,918,380.74	5,392,750,840.47	3,760,001,297.41
MK TIPS 1.000% 02/15/2048	7,359,590,628.19	1,959,932,580.19	10,907,472,996.96	7,059,538,830.35
MK TIPS 1.000% 02/15/2049	6,074,562,718.96	1,463,665,887.13	8,239,696,301.31	5,672,517,026.09
MK TIPS 0.250% 02/15/2050	8,407,824,449.38	1,804,319,126.84	11,544,919,846.89	6,159,199,094.41
MK TIPS 0.125% 02/15/2051	12,965,759,830.92	2,585,502,167.88	16,827,757,735.59	8,873,938,878.07
MK TIPS 0.125% 02/15/2052	16,392,500,281.42	1,995,786,909.26	13,291,709,955.90	10,291,694,487.04
MK TIPS 1.500% 02/15/2053	11,907,849,895.65	601,465,498.23	10,328,062,061.24	10,414,005,065.40
TIPS Total	202,870,050,224.63	100,904,663,046.14	312,694,988,350.21	281,962,302,385.44
ONE DAY 5.380% 06/03/2024	6,010,325,118.70	0.00	6,010,325,118.70	6,010,325,118.70
One Day Total	6,010,325,118.70	0.00	6,010,325,118.70	6,010,325,118.70
Total Portfolio	285,090,124,342.32	100,904,663,046.14	393,367,525,706.97	354,932,574,043.76



#### MERHCF Maturities As of May 31, 2024





## Questions

#### MEDICARE-ELIGIBLE RETIREE HEALTH CARE BOARD OF ACTUARIES MEETING TRANSCRIPT

August 2, 2024

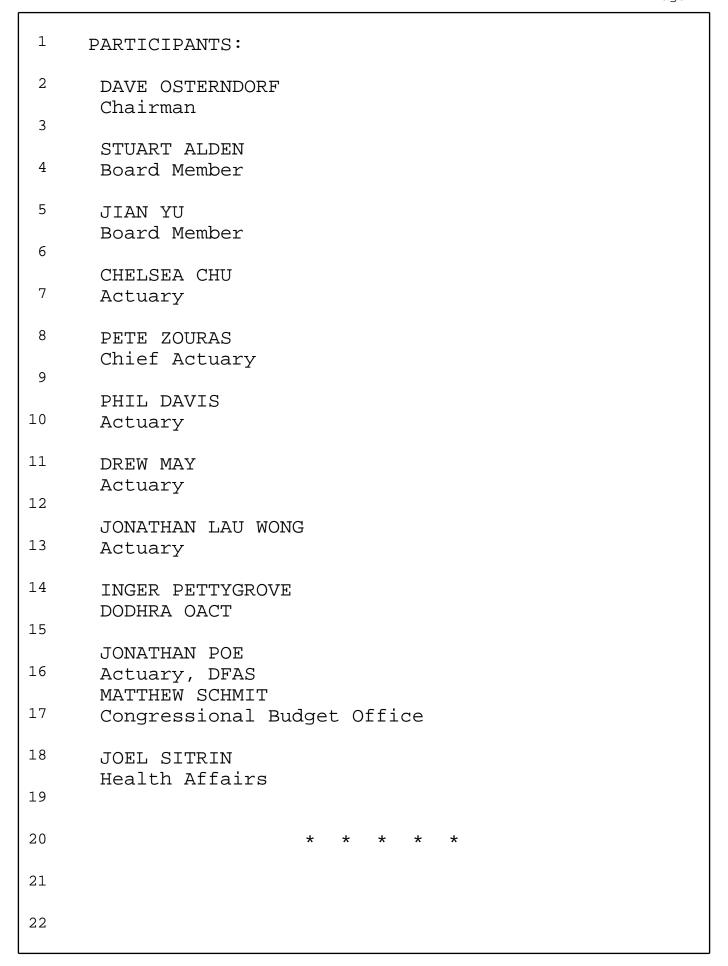
## UNITED STATES DEPARTMENT OF DEFENSE DEFENSE HUMAN RESOURCE ACTIVITY BOARD OF ACTUARIES

VIRTUAL MEETING (MS TEAMS)

MEDICARE-ELIGIBLE RETIREE HEALTH CARE

Washington, D.C.

Friday, August 2, 2024



1	C O N T E N T S
2	AGENDA ITEM: PAGE
3	Review and Approve Actuarial Assumptions
4	and Methods Needed for Calculating Amortization and Normal Cost Payments
5	September 30, 2022 Actuarial Valuation Results
6	September 30, 2023 Actuarial Valuation Proposals
7	Adjournment
8	
9	
10	* * * *
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#### 1 PROCEEDINGS 2 (10:00 a.m.)3 MR. OSTERNDORF: Just a reminder, this 4 meeting is being recorded just like it's an in-5 person meeting, so please make sure that you mute 6 your phones and your laptops unless you're speaking. I'm going to ask you to hold your 8 questions to the end of each page. If you do ask a question, please identify yourself including 10 your name and office or firm before you ask the 11 question. Leave your camera off until -- unless 12 you are speaking, if you would, please? And if 13 you are one of the people calling into the 14 meeting, please e-mail Inger Pettygrove, whose 15 e-mail address was included in the e-mail sent 16 last month, with your name and organization so we 17 have a record of your participation in the call. 18 One other note, the DFAS presentation on 19 end of fund investments, it will be included in 20 the minutes for this meeting and DFAS will be on 21 the line to answer any questions that may come up 22 about the fund itself.

22

1 So with that, I will formally open the 2 meeting of the Medical-Eligible Retiree Military 3 Health Care Fund Board of Actuaries for 2024. 4 am joined by my fellow committee members, Stu 5 Alden and Jian Yu, and as we go through you can 6 see the purpose of the meeting is as stated in Item 1 of the agenda. We're here to approve the 8 Office of the Actuary's proposed methods and assumptions used to calculate the fiscal year 2026 10 per capita normal cost for both full-time and 11 part-time personnel; the September 30th, 2023 12 unfunded liability; and the October 1, 2024 13 Treasury unfunded liability amortization and 14 normal cost payments. 15 So with that, I will turn it over to 16 Chelsea Chu from the DoD Office of the Actuary to 17 review the September 2022 actual valuation 18 results. Chelsea? Thank you, Dave. Yeah, we are 19 MS. CHU: 20 at the agenda Item No. 2. If you are calling in 21 and cannot see the screen, please go to the e-mail

we sent yesterday. There are two files attached.

- 1 Please open the PDF file named August 2, 2024
- MERHCF Board Meeting Package Final. Yeah, we will
- go through this file in today's meeting. Okay.
- 4 So everybody can see screen well?
- Yeah, okay. Let's start at the third
- page in this package, okay? This page shows the
- <sup>7</sup> history of the valuation result. The left box
- 8 includes per capita normal cost for full-time and
- 9 part-time for each member. The center box is
- actuarial liabilities as of September 3rd -- 30th
- each year. And then the right box is unfunded
- liability payments as of October 1st each year.
- 13 If you move to the line summer 2023, these are the
- 14 results OACT promulgate based on the assumptions
- and the methodology that the Board approved last
- 16 year.
- I would like to point out the unfunded
- 18 liability decreased about 12 billion, and we
- expect the fund to be fully funded before 2024.
- There are question marks at the summer
- 21 2024 line. We will input the assumptions and the
- methodology and then calculate the result after

- the Board's approval in today's meeting. Okay,
- <sup>2</sup> any question?
- MR. OSTERNDORF: I just have one
- 4 question. You said the fund is projected to be
- fully funded, and I think you said 2024, but that
- 6 didn't sound right.
- MS. CHU: Oh, sorry, 2040, I'm sorry.
- MR. OSTERNDORF: 2040? Okay.
- 9 MS. CHU: Yes.
- MR. OSTERNDORF: All right. That sounds
- 11 much more likely.
- MS. CHU: Yeah. Yeah, sorry about that.
- 13 If not, let's move to the bottom of this page.
- Here shows the history of gains and the losses due
- to the change of the experience assumptions and
- the plan benefits. The result for September 2022,
- experience gain is about 30.9 (sic) billion;
- assumption loss is about 19.7 billion and there is
- no benefit change. The total we have a 12 point
- 20 -- I mean, 13.2 billion gain. Any questions on
- this page on this part?
- MR. OSTERNDORF: Chelsea, I just want to

- 1 make sure we understand a couple of the numbers
- here. Obviously, we're showing experience gains
- in the other column, which I assume is mostly
- 4 claims experience, which I am expecting is really
- 5 due to the pandemic and the reduction in care that
- 6 went along with that. On the flip side, we have
- $^7$  assumption losses relative to trend, which I
- 8 assume is effectively the process of restoring the
- 9 expected spending that was deferred during the
- 10 pandemic. Are those fair assumptions of that? Is
- that what is happening here in that comparison of
- the experience versus the trend assumptions?
- MS. CHU: Yes, that's correct. Yeah.
- $^{14}$  This is the outcome that we -- the delayed the
- medical service were anticipated to catch up
- 16 faster after pandemic. However, the catch-up
- speed or the trend rates were lower than
- projected, so that's the accounting.
- MR. OSTERNDORF: Thank you.
- MS. CHU: Okay. Any questions on this
- 21 page?
- MR. OSTERNDORF: Any questions from the

- 1 attendees? Anyone have anything that they want to
- note on this page; otherwise we're going to move
- 3 to Item 3 in the agenda. All right.
- Well, hearing none, agenda Item 3, the
- 5 September 30th, 2023 actuarial valuation proposal
- 6 will be provided by Drew May, Jon Wong Lau, Phil
- 7 Davis, and Chelsea from the DoD Office of the
- 8 Actuary. So I will turn it over to the team and
- 9 have you go ahead and go through the numbers.
- MR. DAVIS: Thank you. So here we show
- the effective fund yield during the most recent
- 12 fiscal year 2023. As you can in the bottom half
- 13 \_\_
- MR. OSTERNDORF: Do you want to
- introduce yourself there, Phil?
- MR. DAVIS: Oh, all right. Hi. I'm
- 17 Phil Davis from Office of the Actuary, as the
- chairperson said.
- So we show the numbers for 2023 at the
- bottom, as well as several of the preceding fiscal
- years, so you can see for 2023 we had a beginning
- of the year fund balance of \$345.1 billion. We

- 1 had \$20 billion in total contributions received,
- with 10 coming from the services and 10 from
- 3 Treasury. We had \$16 billion in total investment
- income, as well as \$11.6 billion in benefit, total
- benefit payments, giving us an end of year fund
- 6 balance of \$369.6 billion and an effective fund
- yield of 4.5 percent. Also like to point out that
- 8 these fund balance numbers are book values, if
- <sup>9</sup> anyone is curious.
- 10 Are there any questions or comments for
- this page? Hearing none, I will then be turning
- 12 it over to Jon.
- MR. WONG: Thanks, Phil. This is
- Jonathan Wong from the Office to the Actuary. I
- will be covering the next two slides and there
- will be a -- I mean, they're typically a summary
- of the MERHCF population. So on this current page
- of the handout we have a summary of the active
- service members as of the end of the fiscal year
- 20 2022 and 2023. These include the counts for DoD,
- 21 Coast Guard, Public Health Service, and National
- Oceanic and Atmospheric Administration. The DoD

- 1 and Coast Guard numbers are active and reserve
- 2 population are the same for (inaudible) in a
- 3 health valuation.
- MS. PETTYGROVE: Excuse me?
- MR. WONG: I think we have a hot mic
- f right now. Thank you. So you can see that in the
- <sup>7</sup> first top four rows of the page that the general
- 8 direction of the population seems to be decreasing
- <sup>9</sup> from compared to 2022 and 2023, especially for
- active duty and Coast Guard. And this could be
- 11 attributable to the services facing recruiting
- struggles, yet at the same time this decrease was
- somewhat offset by the increased retention. We
- looked into the average age for active duty and
- 15 reserve and they have slightly increased over the
- time. Is there any question or comments on this
- page?
- Hearing none, then we can move on to the
- 19 next page. Okay. On this page we have the
- 20 retirees and survivors from our uniformed services
- 21 as of 2022 and 2023. In total, we are seeing an
- increase in the number of Medicare-eligible

- 1 retirees and survivors and this could be
- <sup>2</sup> attributable to the better than expected
- mortality. And as we get away from the years with
- 4 excellent (phonetic sp.) mortality, especially
- with the pandemic, we should expect a more steady
- 6 state. Any questions or comments on this one?
- 7 Then we can move on to the next -- oh,
- we have a hand on the phone. Matt?
- 9 MR. SCHMIT: Yeah and I have a question
- on the non-Medicare-eligible retirees. I mean, it
- seems we've, kind of, been expecting them to start
- coming down at some point. I mean, do you see
- that in the next 10 years because they're going to
- 14 -- as they migrate to the Medicare eligibles
- because, you know, the population should be
- shrinking. I'm looking at the bottom, the third
- $^{17}$  line from the bottom where it goes from  $^{29}$  --
- 18 2.926 million to 2.953 million?
- MS. PETTYGROVE: Hey, Matt, could you
- $^{20}$  identify your -- or whoever? I thought it was
- Matt. Who was asking the question?
- MR. SCHMIT: Oh, I'm sorry. This is

- 1 Matt Schmit from Congressional Budget Office.
- MR. ZOURAS: Yeah, that's correct, Matt.
- We're expecting the downsizing from the nineties
- 4 to result in a decrease, but we're not seeing it
- 5 yet in that non-Medicare population.
- 6 MR. SCHMIT: Okay. Well, thanks, Pete.
- 7 MR. OSTERNDORF: And then, Pete, just to
- follow up on that, wouldn't we expect to see about
- $^9$  a 20-year lag in that relative to the -- I see
- downsizing in the nineties, you know, 20 to 30
- 11 years to deal with the reduction in non-Medicare-
- 12 eliqibles. And I know our Medicare-eliqible
- population is not getting steady state until
- another 10 or 15 years the last time I projected
- it, so I know there's always a lag in what happens
- 16 relative to deployment versus the returning
- population. Is that fair?
- MR. ZOURAS: Yeah, it is.
- MR. OSTERNDORF: Any other questions
- before we go on? Okay, let's move ahead.
- MR. WONG: Okay. Let's go to the next
- page. Can you zoom in a bit? Thank you. Okay.

- On this page we have the incurred outlays. We
- 2 have the aggregate costs broken into aggregate
- numbers for purchased care, direct care, and
- 4 USFHP. A few things I want to note is that the
- 5 purchased care are retail drugs and for those the
- incurred amounts are net of incurred drug rebates.
- And if you pay attention to the 3.2, I think
- 8 that's in the third row for drug or purchased care
- $^9$  drug, we think that there was some shifting as
- 10 from of the claims from direct care to purchased
- 11 care. We are seeing a continuation of a trend of
- 12 cost related directly to purchased care and an
- increase in pharmacy spend, we believe. It seems
- to be lower than prevailing data for prior U.S.
- healthcare spending.
- And some other notes, we are seeing
- decreases in inpatient costs and these could be
- 18 attributable to the closing of inpatient services
- at a few MTFs, or military treatment facilities.
- 20 And if we look at direct care, under the direct
- care line versus the purchased care line, we also
- see a move of direct care inpatient professional

- 1 to direct care outpatient. And what I'm referring
- to is the 11.6 percent that's -- it's under your
- 3 courser, it's the 9.637.4 percent. And also for
- 4 some context for our data, our FY23 results
- 5 include an actual workload and expenses from MHS
- 6 GENESIS, and this includes a change in the
- workload and, I guess, a shift or capturing the
- 8 expenses for MTFs that have not transitioned to
- 9 MHS GENESIS.
- And if we put that up on the page for
- 11 per capita, the thing I want to point out here is
- why you look at the aggregate for USFHP. Even
- though the cost went down, the per capita cost
- increased and this is primarily driven by the
- decreasing population. And for context, the USFHP
- program is a closed group and there's no new
- entrants in this plan.
- MR. OSTERNDORF: Jon, just for context,
- 19 I want to come back to the direct care inpatient
- piece. And then the facilities, MTFs that closed
- inpatient theaters were mostly the smaller MTFs,
- 22 right? The larger MTFs still maintain all of

- their standard inpatient services?
- MR. WONG: Yes. I think that's correct.
- MR. OSTERNDORF: Thank you.
- 4 MR. WONG: Okay. Any other additional
- <sup>5</sup> questions or comments? All right. Hearing none,
- 6 I'll hand it over to Phil for the economic
- <sup>7</sup> assumptions.
- MR. DAVIS: Okay. Thank you, Jon.
- 9 Again, I'm Phil Davis from the Office of the
- Actuary. So, on this page we are covering the two
- key economic assumptions set by the Board, the
- 12 ultimate medical trend and the discount rate. You
- can see in that first column we list the long-term
- economic assumptions set by the Board last year of
- 4-3/4 percent ultimate medical trend, which is
- made up of 1-1/2 percent real per capita GDP,
- 2-3/4 percent inflation, and a half percent from
- margin or excess medical cost growth.
- Then you can see we also have the second
- key economic assumption, discount rate of 4-1/2
- percent set by the Board last year, and that is
- $^{22}$  made up of 1-3/4 percent real yield or real

1 interest and 2-3/4 percent CPI. Again, I would 2 just like to point out that these are long-term 3 economic assumptions that are supposed to 4 theoretically cover a 100-year valuation period. 5 And additionally, you can see that we 6 have our proposed economic assumptions to the right. And we have looked at economic assumptions 8 set by other Boards and other systems in the federal government, namely the military retirement 10 fund, the OPM, and the CMS economic assumptions 11 and those are all unchanged. And so while the 12 current economic situation is very fluid, we see 13 no reason at OACT to find any long-term changes in 14 the greater macroeconomic situation, so we are 15 proposing no changes in the economic assumptions. 16 Are there any questions or comments for this page? 17 MR. ALDEN: Phil, this is Stu Alden. 18 believe the details are all in the DFAS slides 19 that we received in our handout today. I don't 20 think we're covering those in details, so I 21 wondered if you could just touch on some of that 22 at a high level here? The discount rate we're

- using, this is a funding valuation so our discount
- 2 rate is effectively our best estimate of a
- long-range rate of return on the assets that the
- 4 fund is investing in. Could you just remind us
- 5 about the composition and the duration of those
- 6 assets?
- 7 MR. DAVIS: Yes. And I also see
- Jonathan Poe's hand is up as well, but so for the
- 9 assets we're looking at it's about 60 percent to
- 70 percent in TIPS as well as 30 percent to 40
- 11 percent in longer term conventional bonds, and
- then whatever is leftover is in shorter term
- investments such as overnights. And to the extent
- that the assets allow, as well as the paying all
- of the shorter term liabilities, the focus is on
- reinvesting and investing in the longer term
- assets to match the long-term duration of the
- 18 fund.
- Jonathan Poe, do you have anything you
- would like to add?
- MR. POE: Yes. This is Jonathan Poe
- from DFAS and I am the one that manages this trust

- fund with the investment, and I completely support
- what you just mentioned. I do fully agree.
- I'm not opposed to the discounted rate
- 4 as well, but I just want to share some concerns.
- Just based on the economy, you know, it is very
- fluid like you said, but there are two things that
- <sup>7</sup> I'd like to add. Obviously, our annual investment
- 8 purchases happen on October 1st so that does mean
- 9 a lot of things can happen between now and October
- 10 1st just based on the minutes and what could
- possibly happen as far as September (inaudible).
- So the second thing also is inflation.
- 13 That is going to have a huge impact to our TIPS
- 14 holdings. So just based on the trend we're
- seeing, we're expecting that it's going to slowly
- grow with TIPS holding, which is going to have an
- impact to the effective yield fund. So, that is
- just something I just wanted to mention here as
- $^{19}$  well.
- MR. DAVIS: Great, thank you. Are there
- 21 any more questions or comments for this page?
- MR. OSTERNDORF: So, I just want to make

- 1 sure that I heard it appropriately because I know
- there's some key factors here as OACT was putting
- 3 together its recommendation for this valuation.
- 4 The decision to maintain the same levels, I think,
- is relatively consistent with what I'm hearing
- other organizations and, sort of, some of the
- 7 prevailing thought processes go, and, obviously,
- 8 anybody looking at, you know, what's in, kind of,
- the private sector, you know, company financial
- statements is used to seeing a point estimate
- that's based on current economic conditions and,
- obviously, this is a longer term assumption on our
- part.
- But I wanted to make sure I heard that
- right, that essentially that there was nothing in
- the long-term macroeconomic environment that was
- leading you to recommend something different than
- what you had seen last year?
- MR. DAVIS: Yes. That's exactly
- correct.
- MR. OSTERNDORF: Okay, thank you.
- MR. DAVIS: If there are no more

- questions or comments I am turning it over to my
- <sup>2</sup> Drew May.
- MR. MAY: Thank you, Phil. This is Drew
- 4 May from DoD Office of the Actuary. The next page
- is the Medicare-Eligible Retiree Health Care Fund
- 6 valuation medical trend assumptions. On the left
- $^{7}$  we have the trend assumption set by the Board at
- last year's meeting and on the right we have the
- <sup>9</sup> proposed trends. The trends are direct care
- inpatient; direct care outpatient; direct care
- drug; purchased care inpatient; purchased care
- outpatient and purchased care drug; and USFHP.
- 13 And each row corresponds with the change from one
- 14 fiscal year to the next. The ultimate medical
- trend is reached after 25 years.
- The proposed trends are taking the most
- 17 recent experience and information into
- 18 consideration. First, the inpatient and
- outpatient trends have returned to levels that are
- similar to pre-COVID.
- Second is the impact of blockbuster
- drugs on the purchased care Rx trends.

- Previously, the trend reflected a relatively cold
   period for growth as previously high demand drugs
- became generic and readily available, while at the
- 4 same time there were no new blockbuster drugs
- 5 taking their place.
- 6 GLP-1 inhibitor weight loss drugs have
- ended that cold period. They are currently in
- 8 high demand to the point of being in shortage. We
- 9 anticipate the demand for these drugs and related
- 10 products and possible and future blockbuster drugs
- in the pipeline, such as Alzheimer's treatments
- products, to keep the purchased care drug trend
- high. And as a result, the purchased care drug
- trend is higher across the 25-year projection.
- Third, it's important note that the
- 16 GLP-1 inhibitor drugs are very costly, and, in
- general, branded drugs are a small portion of
- scripts compared to generic, but they are a large
- portion of the cost so increases in their
- utilization can drag the trend rate up.
- 21 And these considerations reflect
- information on the impact of these drugs, which is

- 1 continuing to develop. The Office of the Actuary
- is in the process of working with the most recent
- information and may make an adjustment to the
- 4 medical trends. The adjustment would be a
- 5 reduction to the inpatient and outpatient trends
- in the future years to reflect better health as a
- <sup>7</sup> result of the new blockbuster drugs. And again to
- 8 clarify, that is not included in the trends
- 9 presented here denoted by the footnote.
- 10 Are there any questions or comments on
- 11 this page?
- MR. OSTERNDORF: Drew, just following up
- on your last statement, I would expect that if
- there is an adjustment to future medical trends
- inpatient/outpatient because of things like the
- GLP- 1s we're expecting to see that with a bit of
- a lag. So, if I've got people in a substantial
- weight loss category now I would expect the
- beneficial impact on the medical spend being 5, 8,
- 10 years out. Is that what the OACT expectation
- 21 is?
- MR. MAY: Yes. That is correct.

- 1 MR. OSTERNDORF: Thank you.
- MR. MAY: If there aren't any more
- questions can we go to the next page, please? On
- 4 this page we have proposed Decrements and Admin
- 5 Load. The first proposal is an initial year of
- 6 mortality improvement, and the second is an update
- <sup>7</sup> to the mortality improvement rates. Updates this
- year we're including 2023 experience and
- 9 increasing the expected percentage of female
- retirees in the long term from 15 percent to 20
- 11 percent.
- The third proposal is an update to the
- survivor death rates. The update changes the
- experience period from fiscal years 2014 and 2015
- 15 to fiscal years 2020, 2022, and 2023; and it also
- incorporates Coast Guard experience.
- The fourth proposal is an update to the
- 18 active and reserve new entrant distribution. The
- proposal would update the experience period from
- fiscal years 2015 to 2019 to fiscal years 2021 to
- 21 2023. Then it also makes an adjustment to the
- 22 percentage of officers to match the comptroller's

- 1 current long-term projection. The more recent
- 2 experience period would reflect changes in the age
- distribution of new recruits, possibly due to the
- 4 recruiting difficulties the services are facing.
- 5 The fifth and final proposal is an
- 6 update to include future mortality improvement.
- 7 Currently, the model improves mortality rates to
- 8 the valuation date. This update would continue
- 9 improvement each year into the projection. This
- update would result in the same mortality rates
- being used for the Medicare-Eligible Retiree
- 12 Health Care Fund valuation and the Military
- 13 Retirement Fund valuation.
- The update also includes a morbidity
- adjustment to the claims as to not reflect
- improvements in future health in both the claims
- and the mortality improvement. We will cover
- morbidity adjustment on the next page while
- discussing the claim costs development.
- Lastly, the Admin Load is using data as
- of May 2024 and did not change much from the
- 22 previous year. Are there any questions or

- 1 comments on this page?
- Hearing none, next Jonathan will be
- 3 covering claims cost development.
- 4 MR. WONG: Thanks, Drew. Lastly, we
- 5 have the claim cost development. We are not -- we
- are proposing not changing the claim vectors at
- 7 this time. The average claim levels uses the FY23
- 8 experience and continue to use a blend of the 2015
- to 2017 for claims age grading for claim vectors.
- We looked at using a blend of 2021 to 2023, but
- 11 after comparing the raw state of the claim
- experience we saw a relatively consistent shape
- and little impact on normal cost and accrued
- 14 liability.
- And on the topic of morbidity
- adjustment, the main idea here is that we're
- trying to capture the idea that if people live
- longer that helps that as well so it needed to be
- improved at each age. So the two main changes we
- have for morbidity adjustment is removing the
- 21 aging factor from claim -- from all population.
- So, we can think of it as a piecewise from 66 to

- 1 80. We have a assumption to use the minimum
- between the current assumption and the average
- 3 claim from 66 to 80. And from 81 to 94 we're just
- 4 using the average claims there.
- And we also have a 3-year age setback
- factors for new entrants and this would shift. It
- $^7$  would shift the years by three. And so, an
- 8 example would be an age 70 new entrant is treated
- 9 as a -- it would be having the same health status
- as a current age 67.
- MR. OSTERNDORF: So, Jonathan, and
- maybe, Drew, you mentioned it as well, I'm -- I
- think effectively what we're assuming is that the
- improved mortality is because people are living
- healthier not just, you know, getting more medical
- services, which I think that sounds more relative
- to what everybody from the side of actuaries to
- other, kind of, organizations have said. The
- ability to reflect that in a valuation with the
- 3-year setback is, sort of, rough justice for
- that, right? I mean, we don't have a great way of
- being able to articulate exactly what improved

- 1 mortality means for a claims scenario. So, the
- ability to use the 3-year setback gives us a way
- 3 to, sort of, indirectly reflect the improved
- 4 morbidity. Is that what you're recommending?
- MR. WONG: Yeah. That's it. You've got
- 6 that right, Dave. This gives us more flexibility
- <sup>7</sup> in capturing the idea -- or capturing the, I
- guess, the additional longevity as well as the
- improved health that we're seeing.
- MR. OSTERNDORF: Okay. Thank you.
- MR. WONG: Okay. I see Joel Sitrin's
- 12 hand is up.
- MR. SITRIN: Yes, hi. This is Joel
- 14 Sitrin from Health Affairs. Just a quick
- question, Jonathan, so it's my understanding that
- that morbidity adjustment is just for the new
- entrant piece, not for the closed group, the
- 18 closed group population?
- MR. MAY: The first item is applied to
- all of the populations and then the second is
- 21 applied only to the new entrant. The different
- populations experience different amounts of

- 1 mortality improvement due to their ages with the
- new entrants being usually in the twenties. So,
- 3 that is why they received the 3-year age setback.
- 4 MR. SITRIN: Okay. Thank you.
- MR. WONG: Okay. Handing it over back
- 6 to Dave.
- 7 MR. OSTERNDORF: Okay. I want to check
- 8 to see if there's any other questions on any of
- 9 the material presented today? Obviously, a pretty
- meaty set of assumptions and assumption updates
- this year with the combination of both reflecting
- some of the trend impacts around the changes in
- the pharmacy consumption, as well as the mortality
- improvement. So, I think those are relatively big
- 15 ticket items.
- Before I look to move forward with the
- approval of this, is there any final questions,
- any additional information that needs to be
- presented or that anybody has a question about?
- Okay. Hearing none and not seeing any hands
- raised online, I will now note that our task is to
- opine on the methods and assumptions that have

- been presented today to be used for the purpose of
- 2 computing the amount stated in agenda Item No. 1.
- I need a motion to approve these methods
- 4 and assumptions from someone on the Board.
- MS. YU: So moved.
- 6 MR. OSTERNDORF: Move by Jian. I need a
- 7 second?
- MR. ALDEN: Oh, let me -- oh, I'll
- 9 second it. Sorry about that. I was on mute.
- MR. OSTERNDORF: Okay. Did you have any
- other comments, Stu, or are you good?
- MR. ALDEN: I'm good. I'm good, thank
- <sup>13</sup> you.
- MR. OSTERNDORF: So, I have a motion
- that's been made and seconded. All in favor,
- please indicate by saying aye, and I will say aye.
- MS. YU: Aye.
- MR. ALDEN: Aye.
- MR. OSTERNDORF: The motion is approved
- and the methods and assumptions that were
- 21 presented today will be used in the valuation for
- the current fiscal year.

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1
               At this point, I would just want to
2
     express the Board's appreciation to the staff at
3
     OACT for all of the hard work that goes into this.
     This is obviously a very significant undertaking,
4
5
     so, Pete and team, we appreciate all of your
6
     efforts each year as you go through all this
     information for us. And with that, I will adjourn
8
     the meeting. Thank you for your attendance today
     and let us know if there's any questions.
10
                     (Whereupon, at 10:34 a.m., the
11
                     PROCEEDINGS were adjourned.)
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## CERTIFICATE OF NOTARY PUBLIC COMMONWEALTH OF VIRGINIA

I, Mark Mahoney, notary public in and for the Commonwealth of Virginia, do hereby certify that the forgoing PROCEEDING was duly recorded and thereafter reduced to print under my direction; that the witnesses were sworn to tell the truth under penalty of perjury; that said transcript is a true record of the testimony given by witnesses; that I am neither counsel for, related to, nor employed by any of the parties to the action in which this proceeding was called; and, furthermore, that I am not a relative or employee of any attorney or counsel employed by the parties hereto, nor financially or otherwise interested in the outcome of this action.

Male Michoney

Notary Public, in and for the Commonwealth of Virginia

My Commission Expires: August 31, 2025

Notary Public Number 122985

